Ohio Environmental Protection Agency
John R. Kasich, Governor
Mary Taylor, Lt. Governor
Scott J. Nally, Director

Certified Mail

1/23/2012

JEFFREY MILLER
WHITE CASTLE SYSTEM, INC.
555 W GOODALE ST
COLUMBUS, OH 43215

| | |
|---|---|
| No | TOXIC REVIEW |
| No | PSD |
| No | SYNTHETIC MINOR TO AVOID MAJOR NSR |
| No | CEMS |
| No | MACT/GACT |
| No | NSPS |
| No | NESHAPS |
| No | NETTING |
| No | MAJOR NON-ATTAINMENT |
| No | MODELING SUBMITTED |
| No | SYNTHETIC MINOR TO AVOID TITLE V |
| No | FEDERALLY ENFORCABLE PTIO (FEPTIO) |
| No | SYNTHETIC MINOR TO AVOID MAJOR GHG |

RE: FINAL AIR POLLUTION PERMIT-TO-INSTALL AND OPERATE
Facility ID: 0125040425
Permit Number: P0082708
Permit Type: Renewal
County: Franklin

Dear Permit Holder:

Enclosed please find a final Air Pollution Permit-to-Install and Operate (PTIO) which will allow you to install, modify, and/or operate the described emissions unit(s) in the manner indicated in the permit. Because this permit contains conditions and restrictions, please read it very carefully. Please complete a survey at www.epa.ohio.gov/dapc/permitsurvey.aspx and give us feedback on your permitting experience. We value your opinion.

The issuance of this PTI is a final action of the Director and may be appealed to the Environmental Review Appeals Commission pursuant to Section 3745.04 of the Ohio Revised Code. The appeal must be in writing and set forth the action complained of and the grounds upon which the appeal is based. The appeal must be filed with the Commission within thirty (30) days after notice of the Director's action. The appeal must be accompanied by a filing fee of $70.00, made payable to "Ohio Treasurer Josh Mandel," which the Commission, in its discretion, may reduce if by affidavit you demonstrate that payment of the full amount of the fee would cause extreme hardship. Notice of the filing of the appeal shall be filed with the Director within three (3) days of filing with the Commission. Ohio EPA requests that a copy of the appeal be served upon the Ohio Attorney General's Office, Environmental Enforcement Section. An appeal may be filed with the Environmental Review Appeals Commission at the following address:

Environmental Review Appeals Commission
309 South Fourth Street, Room 222
Columbus, OH 43215

If you have any questions, please contact Ohio EPA DAPC, Central District Office at (614)728-3778 or the Office of Compliance Assistance and Pollution Prevention at (614) 644-3469. This permit can be accessed electronically on the DAPC Web page, www.epa.ohio.gov/dapc, by clicking the "Issued Air Pollution Control Permits" link.

Sincerely,

Michael W. Ahern

Michael W. Ahern, Manager
Permit Issuance and Data Management Section, DAPC

Cc: Ohio EPA-CDO

Ohio | Environmental Protection Agency

# FINAL

# Division of Air Pollution Control
# Permit-to-Install and Operate
for
WHITE CASTLE SYSTEM, INC.

| | |
|---|---|
| Facility ID: | 0125040425 |
| Permit Number: | P0082708 |
| Permit Type: | Renewal |
| Issued: | 1/23/2012 |
| Effective: | 1/23/2012 |
| Expiration: | 1/23/2022 |

Ohio Environmental Protection Agency

**Division of Air Pollution Control**
**Permit-to-Install and Operate**
for
WHITE CASTLE SYSTEM, INC.

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# Authorization

Facility ID: 0125040425
Application Number(s): A0013043
Permit Number: P0082708
Permit Description: PTIO Renewal permit for batch powder paint system with natural gas-fired oven
Permit Type: Renewal
Permit Fee: $0.00
Issue Date: 1/23/2012
Effective Date: 1/23/2012
Expiration Date: 1/23/2022
Permit Evaluation Report (PER) Annual Date: Jan 1 - Dec 31, Due Feb 15

This document constitutes issuance to:

WHITE CASTLE SYSTEM, INC.
555 W GOODALE ST
Columbus, OH 43215

of a Permit-to-Install and Operate for the emissions unit(s) identified on the following page.

Ohio EPA District Office or local air agency responsible for processing and administering your permit:

Ohio EPA DAPC, Central District Office
50 West Town Street, 6th Floor
P.O. Box 1049
Columbus, OH 43216-1049
(614)728-3778

The above named entity is hereby granted this Permit-to-Install and Operate for the air contaminant source(s) (emissions unit(s)) listed in this section pursuant to Chapter 3745-31 of the Ohio Administrative Code. Issuance of this permit does not constitute expressed or implied approval or agreement that, if constructed or modified in accordance with the plans included in the application, the described emissions unit(s) will operate in compliance with applicable State and federal laws and regulations.

This permit is granted subject to the conditions attached hereto.

Ohio Environmental Protection Agency

Scott J. Nally
Director

# Authorization (continued)

Permit Number: P0082708
Permit Description: PTIO Renewal permit for batch powder paint system with natural gas-fired oven

Permits for the following Emissions Unit(s) or groups of Emissions Units are in this document as indicated below:

| | |
|---|---|
| **Emissions Unit ID:** | **K001** |
| Company Equipment ID: | Oven |
| Superseded Permit Number: | 01-08925 |
| General Permit Category and Type: | Not Applicable |

# A. Standard Terms and Conditions

**1. What does this permit-to-install and operate ("PTIO") allow me to do?**

This permit allows you to install and operate the emissions unit(s) identified in this PTIO. You must install and operate the unit(s) in accordance with the application you submitted and all the terms and conditions contained in this PTIO, including emission limits and those terms that ensure compliance with the emission limits (for example, operating, recordkeeping and monitoring requirements).

**2. Who is responsible for complying with this permit?**

The person identified on the "Authorization" page, above, is responsible for complying with this permit until the permit is revoked, terminated, or transferred. "Person" means a person, firm, corporation, association, or partnership. The words "you," "your," or "permittee" refer to the "person" identified on the "Authorization" page above.

The permit applies only to the emissions unit(s) identified in the permit. If you install or modify any other equipment that requires an air permit, you must apply for an additional PTIO(s) for these sources.

**3. What records must I keep under this permit?**

You must keep all records required by this permit, including monitoring data, test results, strip-chart recordings, calibration data, maintenance records, and any other record required by this permit for five years from the date the record was created. You can keep these records electronically, provided they can be made available to Ohio EPA during an inspection at the facility. Failure to make requested records available to Ohio EPA upon request is a violation of this permit requirement.

**4. What are my permit fees and when do I pay them?**

There are two fees associated with permitted air contaminant sources in Ohio:

- PTIO fee. This one-time fee is based on a fee schedule in accordance with Ohio Revised Code (ORC) section 3745.11, or based on a time and materials charge for permit application review and permit processing if required by the Director.

  You will be sent an invoice for this fee after you receive this PTIO and payment is due within 30 days of the invoice date. You are required to pay the fee for this PTIO even if you do not install or modify your operations as authorized by this permit.

- Annual emissions fee. Ohio EPA will assess a separate fee based on the total annual emissions from your facility. You self-report your emissions in accordance with Ohio Administrative Code (OAC) Chapter 3745-78. This fee assessed is based on a fee schedule in ORC section 3745.11 and funds Ohio EPA's permit compliance oversight activities. Unless otherwise specified, facilities subject to one or more synthetic minor restrictions must use Ohio EPA's "Air Services" to submit annual emissions associated with this permit requirement. Ohio EPA will notify you when it is time to report your emissions and to pay your annual emission fees.

**5. When does my PTIO expire, and when do I need to submit my renewal application?**

This permit expires on the date identified at the beginning of this permit document (see "Authorization" page above) and you must submit a renewal application to renew the permit. Ohio EPA will send a renewal notice to you approximately six months prior to the expiration date of this permit. However, it is

very important that you submit a complete renewal permit application (postmarked prior to expiration of this permit) even if you do not receive the renewal notice.

If a complete renewal application is submitted before the expiration date, Ohio EPA considers this a timely application for purposes of ORC section 119.06, and you are authorized to continue operating the emissions unit(s) covered by this permit beyond the expiration date of this permit until final action is taken by Ohio EPA on the renewal application.

**6. What happens to this permit if my project is delayed or I do not install or modify my source?**

This PTIO expires 18 months after the issue date identified on the "Authorization" page above unless otherwise specified if you have not (1) started constructing the new or modified emission sources identified in this permit, or (2) entered into a binding contract to undertake such construction. This deadline can be extended by up to 12 months, provided you apply to Ohio EPA for this extension within a reasonable time before the 18-month period has ended and you can show good cause for any such extension.

**7. What reports must I submit under this permit?**

An annual permit evaluation report (PER) is required in addition to any malfunction reporting required by OAC rule 3745-15-06 or other specific rule-based reporting requirement identified in this permit. Your PER due date is identified in the Authorization section of this permit.

**8. If I am required to obtain a Title V operating permit in the future, what happens to the operating provisions and PER obligations under this permit?**

If you are required to obtain a Title V permit under OAC Chapter 3745-77 in the future, the permit-to-operate portion of this permit will be superseded by the issued Title V permit. From the effective date of the Title V permit forward, this PTIO will effectively become a PTI (permit-to-install) in accordance with OAC rule 3745-31-02(B). The following terms and conditions will no longer be applicable after issuance of the Title V permit: Section B, Term 1.b) and Section C, for each emissions unit, Term a)(2).

The PER requirements in this permit remain effective until the date the Title V permit is issued and is effective, and cease to apply after the effective date of the Title V permit. The final PER obligation will cover operations up to the effective date of the Title V permit and must be submitted on or before the submission deadline identified in this permit on the last day prior to the effective date of the Title V permit.

**9. What are my obligations when I perform scheduled maintenance on air pollution control equipment?**

You must perform scheduled maintenance of air pollution control equipment in accordance with OAC rule 3745-15-06(A). If scheduled maintenance requires shutting down or bypassing any air pollution control equipment, you must also shut down the emissions unit(s) served by the air pollution control equipment during maintenance, unless the conditions of OAC rule 3745-15-06(A)(3) are met. Any emissions that exceed permitted amount(s) under this permit (unless specifically exempted by rule) must be reported as deviations in the annual permit evaluation report (PER), including nonexempt excess emissions that occur during approved scheduled maintenance.

**10. Do I have to report malfunctions of emissions units or air pollution control equipment? If so, how must I report?**

If you have a reportable malfunction of any emissions unit(s) or any associated air pollution control system, you must report this to the Ohio EPA DAPC, Central District Office in accordance with OAC rule 3745-15-06(B). Malfunctions that must be reported are those that result in emissions that exceed permitted emission levels. It is your responsibility to evaluate control equipment breakdowns and operational upsets to determine if a reportable malfunction has occurred.

If you have a malfunction, but determine that it is not a reportable malfunction under OAC rule 3745-15-06(B), it is recommended that you maintain records associated with control equipment breakdown or process upsets. Although it is not a requirement of this permit, Ohio EPA recommends that you maintain records for non-reportable malfunctions.

**11. Can Ohio EPA or my local air agency inspect the facility where the emission unit(s) is/are located?**

Yes. Under Ohio law, the Director or his authorized representative may inspect the facility, conduct tests, examine records or reports to determine compliance with air pollution laws and regulations and the terms and conditions of this permit. You must provide, within a reasonable time, any information Ohio EPA requests either verbally or in writing.

**12. What happens if one or more emissions units operated under this permit is/are shut down permanently?**

Ohio EPA can terminate the permit terms associated with any permanently shut down emissions unit. "Shut down" means the emissions unit has been physically removed from service or has been altered in such a way that it can no longer operate without a subsequent "modification" or "installation" as defined in OAC Chapter 3745-31.

You should notify Ohio EPA of any emissions unit that is permanently shut down by submitting[1] a certification that identifies the date on which the emissions unit was permanently shut down. The certification must be submitted by an authorized official from the facility. You cannot continue to operate an emissions unit once the certification has been submitted to Ohio EPA by the authorized official.

You must comply with all recordkeeping and reporting for any permanently shut down emissions unit in accordance with the provisions of the permit, regulations or laws that were enforceable during the period of operation, such as the requirement to submit a PER, air fee emission report, or malfunction report. You must also keep all records relating to any permanently shutdown emissions unit, generated while the emissions unit was in operation, for at least five years from the date the record was generated.

Again, you cannot resume operation of any emissions unit certified by the authorized official as being permanently shut down without first applying for and obtaining a permit pursuant to OAC Chapter 3745-31.

[1]Permittees that use Ohio EPA's "Air Services" can mark the affected emissions unit(s) as "permanently shutdown" in the facility profile along with the date the emissions unit(s) was permanently removed and/or disabled. Submitting the facility profile update will constitute notifying of the permanent shutdown of the affected emissions unit(s).

**13. Can I transfer this permit to a new owner or operator?**

You can transfer this permit to a new owner or operator. If you transfer the permit, you must follow the procedures in OAC Chapter 3745-31, including notifying Ohio EPA or the local air agency of the change in ownership or operator. Any transferee of this permit must assume the responsibilities of the transferor permit holder.

**14. Does compliance with this permit constitute compliance with OAC rule 3745-15-07, "air pollution nuisance"?**

This permit and OAC rule 3745-15-07 prohibit operation of the air contaminant source(s) regulated under this permit in a manner that causes a nuisance. Ohio EPA can require additional controls or modification of the requirements of this permit through enforcement orders or judicial enforcement action if, upon investigation, Ohio EPA determines existing operations are causing a nuisance.

**15. What happens if a portion of this permit is determined to be invalid?**

If a portion of this permit is determined to be invalid, the remainder of the terms and conditions remain valid and enforceable. The exception is where the enforceability of terms and conditions are dependent on the term or condition that was declared invalid.

# B. Facility-Wide Terms and Conditions

1. This permit document constitutes a permit-to-install issued in accordance with ORC 3704.03(F) and a permit-to-operate issued in accordance with ORC 3704.03(G).

   a) For the purpose of a permit-to-install document, the facility-wide terms and conditions identified below are federally enforceable with the exception of those listed below which are enforceable under state law only.

      (1) None.

   b) For the purpose of a permit-to-operate document, the facility-wide terms and conditions identified below are enforceable under state law only with the exception of those listed below which are federally enforceable.

      (1) None.

# C. Emissions Unit Terms and Conditions

**1. K001, Oven**

**Operations, Property and/or Equipment Description:**

Batch powder paint system with natural gas oven

a) This permit document constitutes a permit-to-install issued in accordance with ORC 3704.03(F) and a permit-to-operate issued in accordance with ORC 3704.03(G).

(1) For the purpose of a permit-to-install document, the emissions unit terms and conditions identified below are federally enforceable with the exception of those listed below which are enforceable under state law only.

a. None.

(2) For the purpose of a permit-to-operate document, the emissions unit terms and conditions identified below are enforceable under state law only with the exception of those listed below which are federally enforceable.

a. None.

b) Applicable Emissions Limitations and/or Control Requirements

(1) The specific operation(s), property, and/or equipment that constitute each emissions unit along with the applicable rules and/or requirements and with the applicable emissions limitations and/or control measures are identified below. Emissions from each unit shall not exceed the listed limitations, and the listed control measures shall be specified in narrative form following the table.

| | Applicable Rules/Requirements | Applicable Emissions Limitations/Control Measures |
|---|---|---|
| a. | OAC rule 3745-31-05(A)(3)<br>(PTI # 01-08925, issued 1/25/2005) | Emissions shall not exceed:<br><br>1.80 lbs/hr and 7.88 TPY of particulate emissions (PE) from the coating application, storage, and handling.<br><br>0.02 lb/hr and 0.07 TPY of PE while burning natural gas in the curing oven.<br><br>0.21 lb/hr and 0.90 TPY of nitrogen oxide ($NO_X$) while burning natural gas in the curing oven.<br><br>0.17 lb/hr and 0.76 TPY of carbon monoxide (CO) while burning natural gas in the curing oven.<br><br>0.01 lb/hr and 0.05 TPY of volatile organic compound (VOC) while burning natural gas in the curing oven. |

| | Applicable Rules/Requirements | Applicable Emissions Limitations/Control Measures |
|---|---|---|
| | | 0.001 lb/hr and 0.01 TPY of sulfur dioxide (SO2) while burning natural gas in the curing oven.<br><br>The requirements of this rule also include compliance with the requirements of OAC rule 3745-17-11(B)(1). |
| b. | OAC rule 3745-17-07(A)(1) | Visible particulate emissions shall not exceed 20% opacity as a six minute average. |
| c. | OAC rule 3745-17-11(B)(1) | The emission limitation specified in this rule is less stringent than the emissions limitations established pursuant to OAC rule 3745-31-05(A)(3). |

(2) Additional Terms and Conditions

a. Emission limitations were established to reflect the hourly and annual potential to emit. Therefore, it is not necessary to develop record keeping and/or reporting requirements to ensure compliance with these limits.

b. This emissions unit may not employ coatings that produce volatile organic compound (VOC) emissions.

c) Operational Restrictions

(1) The permittee shall operate the dry filtration system whenever this emissions unit is in operation, and until the paint booth is clear of overspray.

(2) The permittee shall burn only natural gas in this emissions unit.

(3) The permittee shall maintain all doors, windows, and openings in the paint booth such that the air flow goes into the paint booth and prevents the release of fugitive emissions whenever this emissions unit and/or dry filtration system is in operation.

d) Monitoring and/or Recordkeeping Requirements

(1) For each day during which the permittee burns a fuel other than natural gas, the permittee shall maintain a record of the type and quantity of fuel burned in this emissions unit.

(2) For each day during which a coating is used that has VOC emissions.

(3) The permittee shall maintain daily records that document any time periods when the dry filtration system was not in service when the emissions unit was in operation.

e) Reporting Requirements

(1) The reports required by this permit may be submitted through the Ohio EPA's eBusiness Center: Air Services online web portal; or they may be mailed as a hard copy to the appropriate district office or local air agency.

(2) Annual Permit Evaluation Report (PER) forms will be mailed to the permittee at the end of the reporting period specified in the Authorization section of this permit. The permittee shall submit the PER in the form and manner provided by the director by the due date identified in the Authorization section of this permit. The permit evaluation report shall cover a reporting period of no more than twelve-months for each air contaminant source identified in this permit.

[OAC rule 3745 15 03(B)(2)] and [OAC rule 3745 15 03(D)]

(3) The permittee shall submit deviation (excursion) reports that identify each day when a fuel other than natural gas was burned in this emissions unit. Each report shall be submitted to the Ohio EPA, Central District Office, DAPC within 30 days after the deviation occurs.

(4) The permittee shall submit deviation reports which identify the days during which materials that produce OC emissions are used in this emissions unit. Each report shall identify the cause for the use of this material, and the estimated total quantity of materials emitted during each such day, in pounds. Each report shall be submitted to the Ohio EPA, Central District Office,DAPCwithin 30 days of the deviation.

(5) The permittee shall notify the Ohio EPA, Central District Office, DAPC in writing of any daily record showing that the dry filtration system was not in service when the emissions unit was in operation. The notification shall include a copy of such record and shall be sent to the Ohio EPA, Central District Office within 30 days after the event occurs.

f) Testing Requirements

(1) Compliance with the Emissions Limitations and/or Control Requirements specified in section b) of these terms and conditions shall be determined in accordance with the following methods:

a. <u>Emissions Limitation</u>:
1.80 lbs/hr and 7.88 TPY of particulate emissions (PE) from the coating application, storage, and handling.

<u>Applicable Compliance Method</u>:
Compliance with the hourly particulate emissions limit shall be determined by adding the filtered emissions and the fugitive emissions from the paint booth. The filtered emissions shall be determined by multiplying the maximum coating material usages per hour (22 lbs coating/hour) by the overspray ratio (1.1 lbsoversprayed coating/2.1 lbs coating) by 1 lb PE/lboversprayed coating by the paint booth capture (85) by the control efficiency of the filter (100%-99.3%). The fugitive emissions from the paint booth shall be determined by multiplying the maximum coating material usages per hour (22 lbs coating/hour) by the overspray ratio (1.1 lbsoversprayed coating/2.1 lbs coating) by 1 lb

PE/lboversprayed coating by the paint booth capture efficiency (100%-85%). The maximum coating usage, overspray ratio, paint booth capture, and filter control efficiencies are stated in the Permit-to-Install application submitted on November 16, 2004.

Compliance with the annual particulate emissions limit shall be determined by multiplying the maximum hourly emissions (in lbs/hr) by 8760 hours per year and dividing by 2000 lbs/ton.

b. Emissions Limitation:

0.02 lb/hr and 0.07 TPY of PE while burning natural gas in the curing oven.

Applicable Compliance Method:
Compliance with the hourly particulate emissions limit shall be determined by multiplying the maximum hourly heat rate (2.1 MMBtu/hr, application, November 16, 2004) by 1 MMscf/1020 MMBtu by the AP-42 emissions factor (7.6 lbs PE/MMscf, AP-42, 1.4, July 1998).

Compliance with the annual particulate emissions limit shall be determined by multiplying the maximum hourly emissions (in lbs/hr) by 8760 hours per year and dividing by 2000 lbs/ton.

c. Emissions Limitation:
0.21 lb/hr and 0.90 TPY of nitrogen oxide ($NO_X$) while burning natural gas in the curing oven.

Applicable Appliance Method:
Compliance with the hourly $NO_X$ limit shall be determined by multiplying the maximum hourly heat rate (2.1 MMBtu/hr, application, November 16, 2004) by 1 MMscf/1020 MMBtu by the AP-42 emissions factor (100 lbs$NO_X$MMscf, AP-42, 1.4, July 1998).

Compliance with the annual NOx limit shall be determined by multiplying the maximum hourly emissions (in lbs/hr) by 8760 hours per year and dividing by 2000 lbs/ton.

d. Emissions Limitation:
0.17 lb/hr and 0.76 TPY of carbon monoxide (CO) while burning natural gas in the curing oven.

Applicable Compliance Method:
Compliance with the hourly CO limit shall be determined by multiplying the maximum hourly heat rate (2.1 MMBtu/hr, application, November 16, 2004) by 1 MMscf/1020 MMBtu by the AP-42 emissions factor (84 lbs CO/MMscf, AP-42, 1.4, July 1998).

Compliance with the annual CO limit shall be determined by multiplying the maximum hourly emissions (in lbs/hr) by 8760 hours per year and dividing by 2000 lbs/ton.

e. Emissions Limitation:
0.01 lb/hr and 0.05 TPY of volatile organic compound (VOC) while burning natural gas in the curing oven.

Applicable Compliance Method:
Compliance with the hourly VOC limit shall be determined by multiplying the maximum hourly heat rate (2.1 MMBtu/hr, application, November 16, 2004) by 1 mmscf/1020 MMBtu by the AP-42 emissions factor (5.5 lbs VOC/MMscf, AP-42, 1.4, July 1998).

Compliance with the annual VOC limit shall be determined by multiplying the maximum hourly emissions (in lbs/hr) by 8760 hours per year and dividing by 2000 lbs/ton.

f. Emissions Limitation:
0.001 lb/hr and 0.01 TPY of sulfur dioxide ($SO_2$) while burning natural gas in the curing oven.

Applicable Compliance Method:
Compliance with the hourly $SO_2$ limit shall be determined by multiplying the maximum hourly heat rate (2.1 MMBtu/hr, application, November 16, 2004) by 1 MMscf/1020 MMBtu by the AP-42 emissions factor (0.6 lbs SO2/MMscf, AP-42, 1.4, July 1998).

Compliance with annual $SO_2$ limit shall be determined by multiplying the maximum hourly emissions (in lbs/hr) by 8760 hours per year and dividing by 2000 lbs/ton.

g. Emissions Limitation:
Visible particulate emissions shall not exceed 20% opacity as a six minute average.

Applicable Compliance Method:
If required, compliance shall be determined by visible emission evaluations performed in accordance with OAC rule 3745-17-03(B)(3) using the methods and procedures specified in USEPA Method 9.

g) Miscellaneous Requirements

(1) None.