Ohio Environmental Protection Agency

John R. Kasich, Governor
Mary Taylor, Lt. Governor
Craig W. Butler, Director

Certified Mail

1/21/2016

No	TOXIC REVIEW
No	SYNTHETIC MINOR TO AVOID MAJOR NSR
No	CEMS
No	MACT/GACT
No	NSPS
No	NESHAPS
No	NETTING
No	MODELING SUBMITTED
No	SYNTHETIC MINOR TO AVOID TITLE V
No	FEDERALLY ENFORCABLE PTIO (FEPTIO)
No	SYNTHETIC MINOR TO AVOID MAJOR GHG

SCOTT OSTER
OSTER SAND & GRAVEL INC MASSILLON PLANT
5947 WHIPPLE AVE
NORTH CANTON, OH 44720

RE: FINALAIR POLLUTION PERMIT-TO-INSTALL AND OPERATE
Facility ID: 1576130000
Permit Number: P0120233
Permit Type: Initial Installation
County: Stark

Dear Permit Holder:

Enclosed please find a final Ohio Environmental Protection Agency (EPA) Air Pollution Permit-to-Install and Operate (PTIO) which will allow you to install, modify, and/or operate the described emissions unit(s) in the manner indicated in the permit. Because this permit contains conditions and restrictions, please read it very carefully. In this letter you will find the information on the following topics:

- **How to appeal this permit**
- **How to save money, reduce pollution and reduce energy consumption**
- **How to give us feedback on your permitting experience**
- **How to get an electronic copy of your permit**

How to appeal this permit

The issuance of this PTIO is a final action of the Director and may be appealed to the Environmental Review Appeals Commission pursuant to Section 3745.04 of the Ohio Revised Code. The appeal must be in writing and set forth the action complained of and the grounds upon which the appeal is based. The appeal must be filed with the Commission within thirty (30) days after notice of the Director's action. The appeal must be accompanied by a filing fee of $70.00, made payable to "Ohio Treasurer Josh Mandel," which the Commission, in its discretion, may reduce if by affidavit you demonstrate that payment of the full amount of the fee would cause extreme hardship. Notice of the filing of the appeal shall be filed with the Director within three (3) days of filing with the Commission. Ohio EPA requests that a copy of the appeal be served upon the Ohio Attorney General's Office, Environmental Enforcement Section. An appeal may be filed with the Environmental Review Appeals Commission at the following address:

Environmental Review Appeals Commission
77 South High Street, 17th Floor
Columbus, OH 43215

How to save money, reduce pollution and reduce energy consumption

The Ohio EPA is encouraging companies to investigate pollution prevention and energy conservation. Not only will this reduce pollution and energy consumption, but it can also save you money. If you would like to learn ways you can save money while protecting the environment, please contact our Office of Compliance Assistance and Pollution Prevention at (614) 644-3469. Additionally, all or a portion of the capital expenditures related to installing air pollution control equipment under this permit may be eligible for financing and State tax exemptions through the Ohio Air Quality Development Authority (OAQDA) under Ohio Revised Code Section 3706. For more information, see the OAQDA website: www.ohioairquality.org/clean_air

How to give us feedback on your permitting experience

Please complete a survey at www.epa.ohio.gov/survey.aspx and give us feedback on your permitting experience. We value your opinion.

How to get an electronic copy of your permit

This permit can be accessed electronically via the eBusiness Center: Air Services in Microsoft Word format or in Adobe PDF on the Division of Air Pollution Control (DAPC) Web page, www.epa.ohio.gov/dapc by clicking the "Search for Permits" link under the Permitting topic on the Programs tab.

If you have any questions, please contact Canton City Health Department at (330)489-3385or the Office of Compliance Assistance and Pollution Prevention at (614) 644-3469.

Sincerely,

Michael E. Hopkins, P.E.
Assistant Chief, Permitting Section, DAPC

Cc: Canton

FINAL

Division of Air Pollution Control
Permit-to-Install and Operate
for
OSTER SAND & GRAVEL INC MASSILLON PLANT

Facility ID:	1576130000
Permit Number:	P0120233
Permit Type:	Initial Installation
Issued:	1/21/2016
Effective:	1/21/2016
Expiration:	8/15/2022

Ohio Environmental Protection Agency

Division of Air Pollution Control
Permit-to-Install and Operate
for
OSTER SAND & GRAVEL INC MASSILLON PLANT

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Authorization

Facility ID:	1576130000
Application Number(s):	A0055231
Permit Number:	P0120233
Permit Description:	GP 8.1 for Mineral Extraction for an existing surface mining operation at a sand and gravel processing facility.
Permit Type:	Initial Installation
Permit Fee:	$900.00
Issue Date:	1/21/2016
Effective Date:	1/21/2016
Expiration Date:	8/15/2022

Permit Evaluation Report (PER) Annual Date: Jan 1 - Dec 31, Due Feb 15

This document constitutes issuance to:

OSTER SAND & GRAVEL INC MASSILLON PLANT
1955 RIVERSIDE DR NW
Massillon, OH 44646

of a Permit-to-Install and Operate for the emissions unit(s) identified on the following page.

Ohio Environmental Protection Agency (EPA) District Office or local air agency responsible for processing and administering your permit:

Canton City Health Department
420 Market Avenue
Canton, OH 44702-1544
(330)489-3385

The above named entity is hereby granted this Permit-to-Install and Operate for the air contaminant source(s) (emissions unit(s))listed in this section pursuant to Chapter 3745-31 of the Ohio Administrative Code. Issuance of this permit does not constitute expressed or implied approval or agreement that, if constructed or modified in accordance with the plans included in the application, the described emissions unit(s) will operate in compliance with applicable State and federal laws and regulations.

This permit is granted subject to the conditions attached hereto.

Ohio Environmental Protection Agency

Craig W. Butler
Director

Authorization (continued)

Permit Number: P0120233
Permit Description: GP 8.1 for Mineral Extraction for an existing surface mining operation at a sand and gravel processing facility.

Permits for the following Emissions Unit(s) or groups of Emissions Units are in this document as indicated below:

Emissions Unit ID:	**F003**
Company Equipment ID:	Mineral Extraction
Superseded Permit Number:	
General Permit Category and Type:	Mineral Extraction - Mineral Extraction (GP 8.1)

A. Standard Terms and Conditions

1. What does this permit-to-install and operate ("PTIO") allow me to do?

This permit allows you to install and operate the emissions unit(s) identified in this PTIO. You must install and operate the unit(s) in accordance with the application you submitted and all the terms and conditions contained in this PTIO, including emission limits and those terms that ensure compliance with the emission limits (for example, operating, recordkeeping and monitoring requirements).

2. Who is responsible for complying with this permit?

The person identified on the "Authorization" page, above, is responsible for complying with this permit until the permit is revoked, terminated, or transferred. "Person" means a person, firm, corporation, association, or partnership. The words "you," "your," or "permittee" refer to the "person" identified on the "Authorization" page above.

The permit applies only to the emissions unit(s) identified in the permit. If you install or modify any other equipment that requires an air permit, you must apply for an additional PTIO(s) for these sources.

3. What records must I keep under this permit?

You must keep all records required by this permit, including monitoring data, test results, strip-chart recordings, calibration data, maintenance records, and any other record required by this permit for five years from the date the record was created. You can keep these records electronically, provided they can be made available to Ohio EPA during an inspection at the facility. Failure to make requested records available to Ohio EPA upon request is a violation of this permit requirement.

4. What are my permit fees and when do I pay them?

There are two fees associated with permitted air contaminant sources in Ohio:

PTIO fee.This one-time fee is based on a fee schedule in accordance with Ohio Revised Code (ORC) section 3745.11, or based on a time and materials charge for permit application review and permit processing if required by the Director.

You will be sent an invoice for this fee after you receive this PTIO and payment is due within 30 days of the invoice date. You are required to pay the fee for this PTIO even if you do not install or modify your operations as authorized by this permit.

Annual emissions fee.Ohio EPA will assess a separate fee based on the total annual emissions from your facility. You self-report your emissions in accordance with Ohio Administrative Code (OAC) Chapter 3745-78. This fee assessed is based on a fee schedule in ORC section 3745.11 and funds Ohio EPA's permit compliance oversight activities. For facilities that are permitted as synthetic minor sources, the fee schedule is adjusted annually for inflation. Ohio EPA will notify you when it is time to report your emissions and to pay your annual emission fees.

5. When does my PTIO expire, and when do I need to submit my renewal application?

This permit expires on the date identified at the beginning of this permit document (see "Authorization" page above) and you must submit a renewal application to renew the permit. Ohio EPA will send a renewal notice to you approximately six months prior to the expiration date of this permit. However, it is

very important that you submit a complete renewal permit application (postmarked prior to expiration of this permit) even if you do not receive the renewal notice.

If a complete renewal application is submitted before the expiration date, Ohio EPA considers this a timely application for purposes of ORC section 119.06, and you are authorized to continue operating the emissions unit(s) covered by this permit beyond the expiration date of this permit until final action is taken by Ohio EPA on the renewal application.

6. What happens to this permit if my project is delayed or I do not install or modify my source?

This PTIO expires 18 months after the issue date identified on the "Authorization" page above unless otherwise specified if you have not (1) started constructing the new or modified emission sources identified in this permit, or (2) entered into a binding contract to undertake such construction. This deadline can be extended by up to 12 months, provided you apply to Ohio EPA for this extension within a reasonable time before the 18-month period has ended and you can show good cause for any such extension.

7. What reports must I submit under this permit?

An annual permit evaluation report (PER) is required in addition to any malfunction reporting required by OAC rule 3745-15-06 or other specific rule-based reporting requirement identified in this permit. Your PER due date is identified in the Authorization section of this permit.

8. If I am required to obtain a Title V operating permit in the future, what happens to the operating provisions and PER obligations under this permit?

If you are required to obtain a Title V permit under OAC Chapter 3745-77 in the future, the permit-to-operate portion of this permit will be superseded by the issued Title V permit. From the effective date of the Title V permit forward, this PTIO will effectively become a PTI (permit-to-install) in accordance with OAC rule 3745-31-02(B). The following terms and conditions of this permit will no longer be applicable after issuance of the Title V permit: Section B, Term 1.b) and Section C, for each emissions unit, Term a)(2).

The PER requirements in this permit remain effective until the date the Title V permit is issued and is effective, and cease to apply after the effective date of the Title V permit. The final PER obligation will cover operations up to the effective date of the Title V permit and must be submitted on or before the submission deadline identified in this permit on the last day prior to the effective date of the Title V permit.

9. What are my obligations when I perform scheduled maintenance on air pollution control equipment?

You must perform scheduled maintenance of air pollution control equipment in accordance with OAC rule 3745-15-06(A). If scheduled maintenance requires shutting down or bypassing any air pollution control equipment, you must also shut down the emissions unit(s) served by the air pollution control equipment during maintenance, unless the conditions of OAC rule 3745-15-06(A)(3) are met. Any emissions that exceed permitted amount(s) under this permit (unless specifically exempted by rule) must be reported as deviations in the annual permit evaluation report (PER), including nonexempt excess emissions that occur during approved scheduled maintenance.

10. Do I have to report malfunctions of emissions units or air pollution control equipment? If so, how must I report?

If you have a reportable malfunction of any emissions unit(s) or any associated air pollution control system, you must report this to the [DO/LAA] in accordance with OAC rule 3745-15-06(B). Malfunctions that must be reported are those that result in emissions that exceed permitted emission levels. It is your responsibility to evaluate control equipment breakdowns and operational upsets to determine if a reportable malfunction has occurred.

If you have a malfunction, but determine that it is not a reportable malfunction under OAC rule 3745-15-06(B), it is recommended that you maintain records associated with control equipment breakdown or process upsets. Although it is not a requirement of this permit, Ohio EPA recommends that you maintain records for non-reportable malfunctions.

11. Can Ohio EPA or my local air agency inspect the facility where the emission unit(s) is/are located?

Yes. Under Ohio law, the Director or his authorized representative may inspect the facility, conduct tests, examine records or reports to determine compliance with air pollution laws and regulations and the terms and conditions of this permit. You must provide, within a reasonable time, any information Ohio EPA requests either verbally or in writing.

12. What happens if one or more emissions units operated under this permit is/are shut down permanently?

Ohio EPA can terminate the permit terms associated with any permanently shut down emissions unit. "Shut down" means the emissions unit has been physically removed from service or has been altered in such a way that it can no longer operate without a subsequent "modification" or "installation" as defined in OAC Chapter 3745-31.

You should notify Ohio EPA of any emissions unit that is permanently shut down by submitting a certification that identifies the date on which the emissions unit was permanently shut down. The certification must be submitted by an authorized official from the facility. You cannot continue to operate an emission unit once the certification has been submitted to Ohio EPA by the authorized official.

You must comply with all recordkeeping and reporting for any permanently shut down emissions unit in accordance with the provisions of the permit, regulations or laws that were enforceable during the period of operation, such as the requirement to submit a PER, air fee emission report, or malfunction report. You must also keep all records relating to any permanently shutdown emissions unit, generated while the emissions unit was in operation, for at least five years from the date the record was generated.

Again, you cannot resume operation of any emissions unit certified by the authorized official as beingpermanently shut down without first applying for and obtaining a permit pursuantto OAC Chapter 3745-31.

13. Can I transfer this permit to a new owner or operator?

You can transfer this permit to a new owner or operator. If you transfer the permit, you must follow the procedures in OAC Chapter 3745-31, including notifying Ohio EPA or the local air agency of the change in ownership or operator. Any transferee of this permit must assume the responsibilities of the transferor permit holder.

14. Does compliance with this permit constitute compliance with OAC rule 3745-15-07, "air pollution nuisance"?

This permit and OAC rule 3745-15-07 prohibit operation of the air contaminant source(s) regulated under this permit in a manner that causes a nuisance. Ohio EPA can require additional controls or modification of the requirements of this permit through enforcement orders or judicial enforcement action if, upon investigation, Ohio EPA determines existing operations are causing a nuisance.

15. What happens if a portion of this permit is determined to be invalid?

If a portion of this permit is determined to be invalid, the remainder of the terms and conditions remain valid and enforceable. The exception is where the enforceability of terms and conditions are dependent on the term or condition that was declared invalid.

B. Facility-Wide Terms and Conditions

1. This permit document constitutes a permit-to-install issued in accordance with ORC 3704.03(F) and a permit-to-operate issued in accordance with ORC 3704.03(G).

   a) For the purpose of a permit-to-install document, the facility-wide terms and conditions identified below are federally enforceable with the exception of those listed below which are enforceable under state law only.

      (1) None.

   b) For the purpose of a permit-to-operate document, the facility-wide terms and conditions identified below are enforceable under state law only with the exception of those listed below which are federally enforceable.

      (1) None.

C. Emissions Unit Terms and Conditions

1. F003, Mineral Extraction

Operations, Property and/or Equipment Description:

Mineral Extraction including soil removal, overburden replacement, mineral loading, bulldozing, and grading.

a) This permit document constitutes a permit-to-install issued in accordance with ORC 3704.03(F) and a permit-to-operate issued in accordance with ORC 3704.03(G).

(1) For the purpose of a permit-to-install document, the emissions unit terms and conditions identified below are federally enforceable with the exception of those listed below which are enforceable under state law only.

a. None.

(2) For the purpose of a permit-to-operate document, the emissions unit terms and conditions identified below are enforceable under state law only with the exception of those listed below which are federally enforceable.

a. None.

b) Applicable Emissions Limitations and/or Control Requirements

(1) The specific operations(s), property, and/or equipment that constitute each emissions unit along with the applicable rules and/or requirements and with the applicable emissions limitations and/or control measures. Emissions from each unit shall not exceed the listed limitations, and the listed control measures shall be specified in narrative form following the table.

Operations, Property, and/or Equipment – (F005) – mineral extraction including overburden removal, soil removal, overburden replacement, overburden loading, mineral loading, bulldozing, blasting, drilling and grading

	Applicable Rules/Requirements	Applicable Emissions Limitations/Control Measures
a.	ORC 3704.03(T)	22.19 tons of fugitive PM10 per year; See b)(2)d. Visible emissions of fugitive dust shall not exceed 20% opacity as a 3-minute average from mineral extraction activities; see b)(2)c.
b.	OAC rule 3745-17-07(B) and OAC rule 3745-17-03(B)(3) (applicable only if this emissions unit is located in an area identified in	The emission limitation specified by this rule is equivalent to the emission limitation established pursuant to ORC rule 3704.03(T);

	Appendix A of OAC rule 3745-17-08)	See b)(2)e.
c.	OAC rule 3745-17-08(B) (applicable only if this emissions unit is located in an area identified in Appendix A of OAC rule 3745-17-08)	See b)(2)a. and b)(2)b.

(2) Additional Terms and Conditions

a. The permittee has committed to employ the following control measures for this emissions unit for purposes of ensuring compliance with the above-mentioned applicable requirements:

Mineral Extraction Operation	**Control Measure(s)** *
overburden removal	minimize area of disturbed land surface; reclaim land surface as expeditiously as possible; maintenance of inherent moisture content with water truck
soil removal by truck	minimize area of land disturbance, water application as necessary
overburden replacement	reclamation/vegetation practices; water application as necessary
overburden loading	prevent haul vehicle overloading, maintain low drop height from front end loader bucket
mineral loading	prevent haul vehicle overloading, maintain low drop height from front end loader bucket
blasting	minimize area to be blasted and prevention of overshooting
drilling	use of a drill rig to control emissions
bulldozing	reclamation/vegetation practices; water application as necessary
grading	reclamation/vegetation practices; water application as necessary

* If at any time the moisture content is not sufficient to meet the above applicable requirements, the permittee shall apply water to the area before conducting operations. Nothing in this paragraph shall prohibit the permittee from employing other control measures to ensure compliance.

b. For each mineral extraction operation, the above-identified control measure(s) shall be implemented if the permittee determines, as a result of the inspection conducted pursuant to the monitoring section of this permit, that the control measures(s) is (are) necessary to ensure compliance with the above-mentioned applicable requirements. Any required implementation of the control measures(s) shall continue during the mineral extraction operation(s) until further observation confirms that use of the control measure(s) is unnecessary.

c. Visible particulate emissions shall not exceed 20% opacity as a 3-minute average from the following mineral extraction operations: overburden removal, soil removal, overburden replacement, overburden loading, mineral loading, drilling, bulldozing, and grading.

d. The BAT requirements under ORC 3704.03(T) have been determined to be compliance with the ton per year limit and visible emission restrictions contained in b(1)a.

e. It should be noted that blasting at a mineral extraction facility is exempt from the opacity restriction per OAC rule 3734-17-07(B)(11).

c) Operational Restrictions

(1) The permittee shall not exceed the operational restrictions:

	Operations	Throughput (TPY unless noted otherwise)
a.	Drilling	8000 holes/yr
b.	Blasting	150 blasts/yr
c.	Overburden removal	500,000
d.	Soil removal	1000 miles/yr
e.	Overburden replacement	500,000
f.	Overburden loading	500,000
g.	Mineral loading	3,000,000
h.	Bulldozing	1000 hrs/yr
i.	Grading	1000 miles/yr

d) Monitoring and/or Recordkeeping Requirements

(1) Except as otherwise provided in this section, for mineral extraction operations that are not adequately enclosed, the permittee shall perform visible emission inspections of such operations during representative, normal operating conditions in accordance with the following minimum frequencies:

Mineral Extraction Operation	**Minimum Inspection Frequency**
overburden removal	once per day of operation
soil removal	once per day of operation
overburden replacement	once per day of operation
overburden loading	once per day of operation
mineral loading	once per day of operation
drilling	once per day of operation
bulldozing	once per day of operation
grading	once per day of operation

(2) The permittee shall maintain records of the following information:

a. the date and reason any required inspection was not performed;

b. the date of each inspection where it was determined by the permittee that it was necessary to implement the control measure(s);

c. the dates the control measure(s) was (were) implemented; and

d. on a calendar quarter basis, the total number of days the control measure(s) was (were) implemented.

The information in (d) shall be kept separately for each mineral extraction operation identified above, and shall be updated on a calendar quarter basis within 30 days after the end of each calendar quarter.

(3) The permittee shall maintain the following monthly blasting records:

a. the date that each blast occurred;

b. the total number of blasts each month;

c. the tons of mineral/stone processed each month; and

d. the annual, year-to-date, number of blasts, and estimated tons processed [sum of (b) and (c) respectively, for each calendar month to date from January to December].

e) Reporting Requirements

(1) Annual Permit Evaluation Report (PER) forms will be mailed to the permittee at the end of the reporting period specified in the Authorization section of this permit. The permittee shall submit the PER in the form and manner provided by the director by the due date identified in the Authorization section of this permit. The permit evaluation report shall cover a reporting period of no more than twelve-months for each air contaminant source identified in this permit.

(2) The permittee shall identify the following information in the annual permit evaluation report in accordance with the monitoring requirements for term numbers d)(1), (2), and (3) above:

a. each day during which an inspection was not performed by the required frequency;

b. each instance when a control measure, that was to be performed as a result of an inspection, was not implemented;

c. the total number of blasts for the previous calendar year; and

d. the total mineral throughput (i.e. the amount of stone loaded into trucks), in tons, for the previous calendar year.

f) Testing Requirements

(1) Compliance with the emissions limitations specified in Section b)(1) of these terms and conditions shall be determined in accordance with the following methods:

a. <u>Emission Limitations:</u>

22.19 tons of fugitive PM10 per year

<u>Applicable Compliance Method:</u>

The annual fugitive dust emission limitations were developed by applying the following emission factors/equations and control efficiencies to the associated process weight rates:

Mineral Extraction Operation	**Maximum Process Weight Rate or Operations factor criteria**	**AP-42 Emission Factor**	**PM10 Emission Factor**	**Emission Factor Citation**
overburden removal	500,000 tons removed/year	0.058 lb/ton removed PM10 35%	0.02 lbPM10 / ton	AP-42 11.9-4 (7/98)
soil removal	1000 VMT silt = 10% W = 290 tons	$E=k(s/12)^a (W/3)^b$ k= 1.5 PM^{10} a =0.9 PM^{10} b = 0.45	9.96 lbsPM10 / VMT	AP-42 13.2.2-4 AP-42 13.2.2-2 (11/06)
overburden replacement	500,000 tons /year	0.012 lb/ton PM10 35%	0.0042 lbPM10/ ton	AP-42 11.9-4 (7/98)
overburden loading	500,000 tons /year	0.037 lb/ton PM10 43%	0.016 PM10/ ton	AP-42 11.9-4 (7/98)
mineral/stone loading	3,000,000 tons/year	0.000016 lb/ton PM10 43%	0.000007 PM10/ ton	AP-42 11.19-2-2 (08/04)
blasting	150 blasts/year A=20,000 ft^2/blast	$0.000014(A)^{1.5}$ PM10 81%	20.6 lbsPM10/blast	AP-42 11.9-1 AP-42 11.9-3 (7/98)
Drilling	8,000 holes/year	1.30 lbs/hole PM10 81%	1.05 PM10/ hole	AP-42 11.9-4 (7/98)
bulldozing	1000 dozer hours silt (s) = 10 % moisture = 5%	$1.0(s)^{1.5} /M^{1.4}$ x 0.75	2.49 lbs PM10/ hr	AP-42 11.9-1 (10/98) AP-42 13.2.2-1 (11/06) silt %
grading	1000 VMT S= 2.5 mph (speed for grading only)	$0.051(S)^{2.0}$ x 0.6	0.19 lb PM10/ VMT	AP-42 11.9-1 (7/98)

* Vehicle miles traveled (VMT)

Provided compliance is shown with the operational restrictions of this permit and the requirement to apply best available control measures, compliance with the annual emission limitations shall be assumed.

b. Emission Limitation:

Visible emissions of fugitive dust shall not exceed 20% opacity as a 3-minute average from the following mineral extraction operations: overburden removal, soil removal, overburden replacement, overburden loading, mineral loading, drilling, bulldozing, and grading.

Applicable Compliance Method:

If required, compliance shall be determined in accordance with U.S. EPA Method 9, with the following modifications:

i. the data reduction and average opacity calculation shall be based upon sets of twelve consecutive visible emission observations recorded at 15-second intervals;

ii. opacity observations shall be made from a position that provides the observer a clear view of the emissions unit and the fugitive dust, with the sun behind the observer;

iii. where possible, visible opacity observations shall be conducted at a position of at least fifteen feet from the source of emissions and the line of sight should be approximately perpendicular to the flow of fugitive dust and to the longer axis of the emissions; and

iv. the visible opacity observations shall be made for the point of highest opacity within the fugitive dust emitted from the source.

g) Miscellaneous Requirements

(1) None.